# COMMITTEE WORKSHOP

BEFORE THE

# CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

In the Matter of:	)
Preparation of the 2005 IEPR	) Docket No. 04-IEP-1K
Committee Hearing and Availability of the	) ) )
Committee Draft 2005	)
Strategic Transmission Investment Plan (STIP)	)
	)

CALIFORNIA ENERGY COMMISSION

1516 NINTH STREET

HEARING ROOM A

SACRAMENTO, CALIFORNIA

FRIDAY, SEPTEMBER 23, 2005 9:02 A.M.

Reported by: Peter Petty

Contract No. 150-01-005

# COMMISSIONERS PRESENT

John L. Geesman, Presiding Member

James D. Boyd, Associate Member

# **ADVISORS**

Melissa Jones, Advisor

Michael Smith, Advisor

STAFF PRESENT

Judy Grau

Kevin Kennedy, IER Project Manager

ALSO PRESENT

Jim Avery, SDG&E

Ellen Allman, Caithness

Robert Kinosian, Office of Ratepayer Advocates

Jane Bergen, League of Women Voters

Les Guliasi, PG&E

Mark Skowrownski, Solargenix

iii

# INDEX

	Page		
Proceedings			
Opening Remarks			
Presiding Member Geesman	1		
Associate Member Boyd	1		
Staff Reports			
Overview of Energy Report Proceeding	2		
Overview of Draft Strategic Transmission Investment Plan	7		
Comments on Draft Strategic Transmission Investment Plan	16		
Closing Comments	60		
Adjournment			
Reporter's Certificate	61		

1	,	_	П	-	` '	$\overline{}$	177	177	$\mathbf{r}$	I	ът	_	7 (	$\overline{}$
┙	L .	P	к	. (	, ,	_	Ľ	Ľ	ע		TΛ	(	J 1	

- 9:02 a.m.
- 3 PRESIDING MEMBER GEESMAN: This is our
- 4 54th public event for the 2005 Integrated Energy
- 5 Policy Report process. Today's hearing is gather
- 6 comments on the draft 2005 Strategic Transmission
- 7 Investment Plan.
- 8 I'm John Geesman, the Presiding Member
- 9 of the Energy Commission's IEPR Committee. To my
- 10 left, Commissioner Jim Boyd, the Associate Member.
- 11 To his left, Mike Smith, his staff advisor. To my
- 12 right, Melissa Jones, my staff advisor.
- We haven't really done this before.
- 14 Today's session is really to see if anybody wants
- 15 to make verbal presentations on basically a book
- 16 report or a literary criticism. I want to
- 17 encourage comments, both on the specific text and
- on the policy recommendations contained in the
- 19 draft document.
- 20 We also are eager to get written
- 21 comments, and I believe the deadline that we've
- 22 set for those is October 14. It is our intention
- 23 to bring a final committee report in front of the
- full Commission at its November 16 business
- 25 meeting for consideration and hopefully adoption.

1 We will publish that final committee report some

- time in advance of November 16. We haven't yet
- 3 set that publication date. I would invite both
- 4 your verbal comments today and any written
- 5 comments by October 14.
- 6 Commissioner Boyd?
- 7 COMMISSIONER BOYD: No comments, thank
- 8 you. I look forward to today.
- 9 PRESIDING MEMBER GEESMAN: Kevin.
- 10 MR. KENNEDY: Thank you, Commissioners.
- 11 My name is Kevin Kennedy, and I am the Staff
- 12 Program Manager for the Overall 2005 Integrated
- 13 Energy Policy Report Proceeding here at the Energy
- 14 Commission.
- I want to welcome everyone here in the
- 16 audience, those listening on the phone and those
- 17 listening on the webcast as well. For folks
- 18 listening on the phone, I would point out that the
- 19 webcast does allow you to see the slides and
- 20 overheads that will be part of the presentations,
- 21 so you may want to take a look at that as you are
- 22 listening in as well.
- There will be an opportunity at the end
- 24 for folks listening on the phone to make comments
- 25 as well. That will be set up.

1 For the folks here in the room, in case

- 2 any of you are not familiar with the set up here
- 3 at the Energy Commission, the rest rooms if you go
- 4 out of the hearing room are down to the left.
- 5 There is a snack shop upstairs. I would like to
- 6 warn people not to go outside the building through
- 7 the door near the rest room. There is a pretty
- 8 good chance at some point through the course of
- 9 this hearing, we will hear the alarm system go off
- 10 when someone does go through that without having
- 11 used a staff badge to get out the door. I just
- wanted to do those few housekeeping things.
- With that, the hearing today, as
- 14 Commissioner Geesman mentioned, is focused on the
- 15 2005 Strategic Transmission Investment Plan. This
- is the Committee draft report that we are looking
- 17 at, at the moment.
- The primary authors were James
- 19 Bartridge, Judy Grau, Mark Hesters, Don Kondoleon,
- 20 Clare Laufenberg Gallardo, James McCluskey, and
- 21 Robert Strand. They all worked very closely with
- 22 the Committee in pulling this plan together. I
- think they did a very good job, and I want to
- thank them and everyone who contributed to the
- 25 report.

1 The agenda for today is I am just going

- 2 to very briefly give a bit of context for the
- 3 Energy Report Proceeding. I will then turn it
- 4 over to Judy Grau who will provide a very brief
- 5 summary of the key findings and recommendations
- 6 from the Draft Strategic Plan.
- 7 As Commissioner Geesman mentioned, the
- 8 primary purpose today is to receive comments from
- 9 people here or listening in on the draft plan, and
- 10 the written comments are due on October 14.
- 11 Here is the call in number. We will put
- 12 it back up for folks who are listening on the
- 13 webcast. If you decide that you do want to make a
- comment, you will be able to call in 888-790-1711.
- The pass code is "hearing" and I am the call
- 16 leader, Kevin Kennedy. We will put this
- 17 information back up for folks on the webcast. You
- will be able to see it as we get to the public
- 19 comment portion.
- 20 The schedule for the 2005 Energy Report
- 21 Proceeding from here, today we are having the
- 22 hearing on the Draft Strategic Transmission Plan.
- Over the course of the next two weeks, we are
- 24 having a series of additional hearings on the
- 25 Integrated Energy Policy Report itself.

1 We have set these all. They will all be

- 2 here in Hearing Room A at the Energy Commission in
- 3 Sacramento. We have set them up by topic and
- 4 essentially by chapter.
- 5 The list is here. I would like to point
- 6 out that the hearing on the morning of October 7
- 7 will be dealing both with the electricity needs
- 8 and procurement policies chapter and also the
- 9 transmission chapter of the energy report.
- 10 The transmission chapter is very
- 11 consistent with the Draft Strategic Plan that we
- 12 are discussing today. We are giving people
- opportunity to comment on the transmission chapter
- 14 at that hearing because the energy report just
- 15 came out one week ago. You may not have had time
- 16 to take a look at it.
- 17 I would like to encourage folks to the
- 18 extent that you have looked at that chapter and
- 19 want to say something about it now. This is all
- 20 going to be part of the same record, so feel free
- 21 to make comments on the energy report transmission
- 22 chapter as well.
- Don't feel like you need to come back on
- the 7th and repeat your comments, though certainly
- additional comments will be welcome on the 7th.

1 In terms of the proceeding that this

- 2 report was developed part of, the Energy
- 3 Commission has been working in collaboration with
- 4 federal, state, and local agencies. We have held
- 5 53, as Commissioner Geesman mentioned, this is 54
- 6 and counting committee hearings and workshops
- 7 through the course of the proceeding over the last
- 8 year plus.
- 9 We have more than 25,000 pages of
- docketed material on a wide variety of energy
- 11 topics. Overall, there have been more than 50
- 12 staffing consultant papers and reports.
- 13 At this point, we have two published
- draft committee reports, the 2005 Energy Report
- 15 itself and the Strategic Transmission Investment
- 16 Plan which is the subject of today's hearing.
- 17 We will also be preparing a Draft
- 18 Committee Transmittal Report to the PUC, which
- 19 should be coming out fairly soon.
- The rest of the schedule, October 14
- 21 written comments are due, both on the Transmission
- 22 Strategic Plan and on the Energy Report. In early
- November, we will be publishing the final
- 24 committee reports looking at a November 16
- 25 adoption date going to the Energy Commission

1 business meeting that day to consider adoption of

- 2 all three plans. Then by early December, we
- 3 expect to deliver the reports to the governor and
- 4 the legislature.
- 5 With that, I would like to turn it over
- 6 to Judy Grau to talk about the specifics of what
- 7 is in the strategic plan.
- 8 MS. GRAU: Thank you, Kevin. I would
- 9 first like to thank the committee for their
- 10 guidance and their oversight. I want to repeat,
- 11 as Kevin said, the Commission staff who helped
- 12 prepare this strategic plan, especially Jim
- 13 Bartridge for his lead role on this. We also had
- 14 valuable contributions from Mark Hesters, Don
- 15 Kondoleon, Care Laufenberg Gallardo, Jim
- 16 McCluskey, and Bob Strand, and our editor Marilyn
- 17 Daven.
- Just briefly, I want to mention the
- 19 legislation which directed the Energy Commission
- 20 to create this Strategic Transmission Plan and
- 21 then get right into the committee's key findings
- 22 and recommendations. I will conclude by
- 23 reiterating the energy report schedule. At that
- 24 point, the committee will open up the hearing for
- 25 public comments.

1 In September of 2004, the governor

- 2 signed Senate Bill 1565 which added Section 25324
- 3 to the Public Resources Code. It states that the
- 4 Energy Commission in consultation with the CPUC,
- 5 California Independent System Operator,
- 6 transmission owners, users and consumers shall
- 7 adopt a strategic plan for the state's electric
- 8 transmission grid and include it in the Integrated
- 9 Energy Policy Report.
- 10 The strategic plan shall identify and
- 11 recommend actions required to implement
- 12 investments needed to insure reliability, relieve
- 13 congestion, and meet future growth in load and
- 14 generation, including but not limited to renewable
- 15 resources, energy efficiency, and other demand
- 16 reduction measures.
- I want to begin first with the key
- 18 findings related to specific transmission projects
- 19 and then broaden the scope to include the key
- 20 actions to facilitate the development of those
- 21 projects, and then broaden that further into the
- 22 other types of recommendations that affect the
- 23 planning, permitting, and operation of the
- 24 transmission system.
- There are several criteria that the

1 committee believes should be applied to projects

- 2 being considered inclusion in this first strategic
- 3 plan. The first is that the project could be
- 4 online by the year 2010. This five-year time
- 5 horizon focuses us on the most well defined
- 6 projects that can be strategic assets in the near
- 7 term.
- 8 The second criterion is that the project
- 9 needs, but has not yet received siting approval,
- 10 so we are not considering projects that have
- 11 either recently been approved, basically that's
- 12 it.
- The third is that it meets the PRC
- 14 Section 25324 guidelines of, as I mentioned,
- insuring reliability, relieving congestion, and/or
- 16 meeting future load growth, including renewables.
- 17 The fourth is that the project is
- 18 consistent with past energy report
- 19 recommendations, to consider strategic benefits,
- 20 such as expanded access to regional markets,
- 21 insurance against major contingencies, mitigation
- of market power, environmental benefits, and
- 23 achievement of state policy objectives.
- 24 Finally, the extent to which the project
- 25 conforms with Senate Bill 2431, legislative

1 findings to encourage the efficient use and

- 2 expansion of existing right-of-way were
- 3 technically and economically justified.
- 4 The starting point for the consideration
- of the projects to apply these criteria to was the
- 6 July 2005 Commission Staff Report entitled
- 7 Upgrading California's Electric Transmission
- 8 System, Issues and Actions for 2005 and Beyond.
- 9 If you look in that report, Chapter 3
- and appendix F provide information on 21
- 11 transmission projects, which have been proposed to
- 12 address one or more of what have been called the
- 13 three-legged stool attributes, again, of insuring
- 14 reliability, relieving congestion, and
- interconnecting renewable generation needed to
- meet the renewables portfolio standard.
- 17 This figure is also from the staff
- 18 report, just shows the first 17 of the 21 projects
- 19 I noted in the previous slide. These are ones
- 20 that have direct connection are within California,
- 21 and projects 18 and 19 are interstate projects
- that are more conceptual in nature, those aren't
- 23 shown here. Projects 20 and 21 are out-of-state
- 24 projects, which we also didn't show.
- What we did is we took the 21 projects

1 from the staff report and ran them through the

- 2 first two screening criteria of being on line by
- 3 the year 2010 and being still in need of some
- 4 siting approval.
- 5 This left the 7 projects shown here,
- 6 three in the San Diego Imperial Valley area, three
- 7 in the Southern California/Tehachapi area, and
- 8 then one in Northern California.
- 9 As a side note, Project No. 7, the San
- 10 Diego 500 kV project, that is the title we used in
- 11 the 2005 Staff Report, the July report. It has
- 12 since been formally named the Sunrise Powerlink
- 13 Project. We will now refer to it under that name.
- 14 You can read about the detailed review
- of the 7 projects in chapter 4 of the strategic
- 16 plan. The outcome of that process is that the
- 17 committee believes that four of them at this point
- 18 qualify based on the criteria on slide No. 4 as
- 19 being important components of the strategic plan.
- 20 These include the Southern California
- 21 Edison Palo Verde-Devers No. 2 project, which is
- 22 currently before the PUC in a certificate of
- 23 public convenience and necessity proceeding and
- 24 the San Diego Gas and Electric Sunrise Powerlink
- 25 Project. Those are the first two.

1 The remaining two are Phase 1 of the

- 2 Tehachapi Transmission Plan, which SCE has filed
- 3 with the PUC, again, for a CPCN, and the Imperial
- 4 Irrigation District's Imperial Valley Transmission
- 5 Upgrade Project. The benefits of these projects
- 6 are noted on the slides, and I won't repeat those
- 7 here.
- 8 This slide and the next one convey some
- 9 of the specific actions needed to facilitate the
- 10 development of those four recommended projects.
- 11 Specific recommendations that are directed at the
- 12 PUC include the following.
- 13 The PUC should take action to ensure
- 14 that the permitting processes for the Palo Verde-
- 15 Devers 2 and Tehachapi Phase 1 projects are
- 16 effective and completed within the 12 months
- 17 required by law.
- 18 The PUC should take action to ensure
- 19 that long-term strategic benefits are fully
- 20 addressed in their permitting assessment of
- 21 project benefits for transmission projects deemed
- vital to the state in the strategic plan.
- The third is that the PUC should assign
- 24 great weight in its permitting process to the
- 25 project need assessments submitted by the CA ISO.

```
1 A specific recommendation that is
```

- 2 directed at the CA ISO is that it should take
- 3 action to ensure that results from its new
- 4 transmission planning process are available by
- 5 January 2006 and should include an examination of
- 6 strategic benefits of the San Diego Sunrise
- 7 Powerlink Project.
- 8 A recommendation for the legislature is
- 9 that it should establish a designation process for
- 10 transmission corridors and grant the Energy
- 11 Commission the authority to designate corridors
- 12 for electric transmission facilities.
- Once this process is established, the
- 14 Energy Commission should establish corridor study
- groups for the Palo Verde-Devers 2 and Sunrise
- 16 Powerlink Projects and consider forming corridor
- 17 study groups for future phases of the Tehachapi
- 18 transmission interconnection and the Imperial
- 19 Valley Upgrade Project as necessary.
- 20 Now moving beyond the specific project
- 21 and the specific actions needed to facilitate
- those projects, we now focus on the more general
- 23 recommendations that help with all future proposed
- 24 projects as contained in chapter 2 of the
- 25 strategic plan.

```
1 These actions are consistent with
```

- 2 Governor Schwarzenegger's August 23, 2005 response
- 3 to the Energy Commission's 2003 Energy Report and
- 4 the 2004 Energy Report Update.
- 5 These are that the state should
- 6 establish a comprehensive statewide transmission
- 7 planning process. The state should transfer bulk
- 8 transmission permitting to the Energy Commission.
- 9 The CPUC should extend the length of
- 10 time for rate basing investor-owned utility
- 11 corridor investments.
- 12 The Energy Commission, PUC, and CA ISO
- 13 should investigate changes to the CA ISO tariff to
- 14 accommodate transmission for renewable generation
- 15 interconnection. The Energy Commission should
- 16 investigate regulatory changes to support cluster
- 17 development of renewable projects.
- 18 Also on the subject of renewables, the
- 19 state should support formation of stakeholder
- 20 based groups to address operational integration
- 21 issues and transmission expansion plans. The
- 22 state should address key intermittent renewable
- issues. These are also discussed in the report.
- 24 These include minimum load issues and improvement
- in forecasts of resource availability, especially

- 1 for wind.
- 2 There are several emerging transmission
- 3 technologies that offer benefits that may assist
- 4 in the planning development and operation of a
- 5 reliable efficient and diverse transmission
- 6 system.
- 7 The Energy Commission's Public Interest
- 8 Energy Research Program is co-funding several
- 9 efforts including such technologies as high
- 10 temperature, low sag conductors, real time rating
- of transmission systems, real time system
- 12 operation tools among others.
- 13 It is vital that the state continue to
- 14 support the research and development of new
- transmission technologies via its PIER Program.
- 16 This slide just reiterates the slide
- 17 that Kevin had in his presentation. Again,
- 18 written comments due October 14 on this strategic
- 19 plan, as well as the transmission chapter or all,
- 20 that is the final date for all IEPR comments, yes,
- 21 not only transmission, but the entire document.
- 22 Early November, publishing the draft
- finals, adoption on November 16, and then early
- 24 December delivering all of the reports to the
- 25 governor and legislature.

1 With that, that concludes the formal

- 2 presentation, and we would like to now take public
- 3 comments, and I am going to put back up the slide
- 4 with the phone number, the call-in information and
- 5 turn it back over to the committee.
- 6 PRESIDING MEMBER GEESMAN: Judy, let me
- 7 clarify one thing or ask you about one thing. The
- 8 draft report discusses the Trans-Bay Cable Project
- 9 and differed a recommendation on that project
- 10 until the ISO had completed its review. We put
- 11 the draft on September 8. It is my understanding
- on September 9, the ISO did in fact did complete
- 13 its review. The ISO Board unanimously approved
- 14 the project. I would presume that would then
- 15 elevate this project into that group of four
- 16 priority projects that we are recommending go
- 17 forward?
- MS. GRAU: Yes, exactly. Like you
- 19 mentioned, the timing was just such that we could
- 20 not get that project in there, but obviously, yes,
- 21 with the opportunity to move that up to become one
- of the five and certainly, we would like to take
- 23 comments on that from the public today or in
- 24 writing.
- 25 PRESIDING MEMBER GEESMAN: Great.

```
1 MS. GRAU: Thank you.
```

- 2 PRESIDING MEMBER GEESMAN: Do we have
- 3 any comments? I haven't collected blue cards.
- 4 Jim, come on up.
- 5 MR. AVERY: Good morning, my name is Jim
- 6 Avery, I am the Senior Vice President of Electric
- 7 Operations for San Diego Gas and Electric Company.
- 8 I'd like to start by thanking the
- 9 Commission and for recognizing the staff for
- 10 identifying and looking at the Sunrise Powerlink
- and accepting the benefits and recognizing the
- 12 benefits that will bring to San Diego and the
- 13 communities that we serve.
- 14 San Diego is moving forward with the
- 15 Sunrise Powerlink, and we will strive as we move
- 16 forward to keep an open log or dialogue on what is
- 17 happening with the project, what are the
- 18 opportunities with the project, what are the
- 19 benefits, and we look forward to working
- 20 collaboratively with the Commission and the CPUC,
- other state agencies, and all community groups.
- I'd like to briefly outline some of the
- 23 steps that we see coming up in the immediate
- 24 future for this project. No. 1, we will be filing
- 25 within the next couple of months our CPCN for the

- 1 need for this project.
- We plan on filing some time at the end
- 3 of the second quarter environmental work and
- 4 hopefully being able to work collaboratively with
- 5 the state's consultants and doing that work on a
- 6 joint effort as opposed to the old process of the
- 7 utility does it work, submits that work in, and
- 8 the state redoes that work all over again.
- 9 We would intend on filing that effort
- 10 some time in the quarter.
- 11 PRESIDING MEMBER GEESMAN: Second
- 12 calendar quarter of '06?
- 13 MR. AVERY: Second calendar quarter of
- 14 '06.
- 15 PRESIDING MEMBER GEESMAN: Let me ask
- 16 you in terms of what you envision as a joint CEQUA
- documentation process, does existing law allow you
- 18 to do that?
- 19 MR. AVERY: We believe the existing law
- 20 provides the opportunity. We don't believe the
- 21 existing law prohibits that at all. The process
- 22 we have today is something that is out of
- 23 evolution. The utility provides something, and
- 24 the state basically goes back and redoes that same
- 25 effort.

```
1 We see no reason why the state and the
```

- 2 utility can't collaborate. It is not as if we are
- 3 trying to present something that we think is
- 4 perhaps somewhat biased. When we go out and do
- 5 our work, we want to identify what all the things
- 6 are that the state may identify as opportunities
- 7 for improvements.
- 8 It would make no sense for us to try to
- 9 present something knowing that the state is going
- 10 to be looking at it again to try to then come up
- 11 with something different. If we work together
- 12 collaboratively we can both go out and get a
- 13 consultant who can do this work, identify those
- opportunities up front, and we can embrace them.
- 15 If I look at the other projects we've
- done in recent years, the vast majority of the
- issues that have been identified through the
- 18 state's efforts, we've embraced completely. When
- 19 we haven't, to the most extent, the state has
- 20 decided not to pursue them anyway.
- 21 PRESIDING MEMBER GEESMAN: You would
- then envision both time and presumably some cost
- 23 savings in that type of consolidated review?
- 24 MR. AVERY: Absolutely. If I look at
- 25 the Miguel Mission Project is one that has been

- 1 held up as an example for how quickly we can do
- 2 something. In that case, the utility went out and
- 3 did its work, and then the state redid the work
- 4 again. In that effort, it took us 15, maybe 16
- 5 months to go through the CPCN process.
- 6 We have to find a way to streamline to
- 7 be less than twelve months. It is unacceptable to
- 8 be thinking all of the benefits that come out of
- 9 projects like the Sunrise Powerlink and saying,
- 10 well, we are putting those off because we want to
- 11 do a second set of studies, a third set of
- 12 studies, just to check and double check, when we
- are willing to do all of that work collaboratively
- 14 with you right now.
- 15 PRESIDING MEMBER GEESMAN: I presume the
- 16 consultant industry would have some problems with
- 17 that, but not clear to me why anybody else would.
- MR. AVERY: Maybe the lawyers would
- 19 object to it because there is less to argue about.
- I don't think our role is to try to keep the
- 21 consultants in business.
- 22 PRESIDING MEMBER GEESMAN: Yeah, we
- 23 ought to put that in our report.
- 24 (Laughter.)
- 25 MR. AVERY: Our objective here is to get

1 by the third quarter of '06, a need determination.

- 2 It is then our objective to get by the end of 2006
- 3 a CPCN so we can proceed with the project.
- 4 We do commend the CEC, the CPUC for
- 5 recognizing in the Energy Plan the importance of
- 6 working together. There have been too many years
- 7 if you look over history where we have had bitter
- 8 fights between different groups, and all of those
- 9 fights have done is delayed the benefits that can
- 10 come out of this. It is not just benefits, it is
- 11 the reliability and it's the integrity of
- 12 California that we are putting at risk.
- 13 I do commend the fact that I believe the
- 14 Commission has recognized that and is trying to
- 15 look for ways to streamline that process. We at
- 16 San Diego will do everything in our power to help
- move that along.
- 18 We are also welcome to public input. I
- 19 will tell you very honestly as I look back at the
- 20 Valley Rainbow Project, we learned some valuable
- 21 lessons. We followed the old staid and true
- 22 process. We submitted something for review. We
- opened ourself up, we made modifications as we got
- 24 input, we made modifications as we got input, but
- 25 what happened through the process is we heard over

1 and over again, you didn't come to us first. We

- 2 didn't go to the communities first.
- 3 We've changed that. The process that we
- 4 are going with with the Sunrise Powerlink is
- 5 looking at bringing together a whole community
- 6 working group. We are looking at working with the
- 7 state, federal agencies, local agencies, business
- 8 groups, consumer groups, environmental
- 9 communities, and even inviting the traditional
- 10 opponents to sit at the tables with it. It is the
- 11 only way that we are going to be able to move this
- 12 through on an expedited basis.
- For the next few months, we will be
- 14 hosting open houses in the neighborhoods and
- 15 communities which will be affected by this, so we
- 16 can gain input sooner rather than later.
- 17 We are also setting up an interactive
- 18 website where communities, constituents,
- 19 customers, commissioners can gain access, real
- 20 time, exactly what is happening, where we are in
- 21 the process, where we will be in community forums,
- 22 where we are in the regulatory process, so that
- everyone can see exactly what's happening, where
- 24 it is, and what we still have to do in order to
- get this through.

```
1 The importance to California for
```

- 2 developing this cooperative and collaborative
- 3 process cannot be underscored as being the most
- 4 important thing. At the same time, it is vital
- 5 for the state and the economy as a whole to look
- 6 at opportunities to do this quickly.
- 7 If we just look around at what is
- 8 happening in this country today with Hurricane
- 9 Katrina and now Hurricane Rita, we are in a
- 10 situation where a large percentage of natural
- 11 resources that we depend upon in our every day
- 12 life have been curtailed.
- The price of natural gas has gone up
- from 2, to 3, to 4 dollars today to 13 dollars.
- Now, if I look at what does that mean. The
- 16 Sunrise Powerlink right now will have the
- 17 capability of delivering an extra thousand MWs
- 18 into the San Diego region.
- 19 We have already signed contracts for
- 20 renewable resources at the end of that line in the
- 21 Imperial Valley, which could total up to 900 MWs,
- and we are in negotiations to perhaps design
- 23 several hundreds of more MWs of power on top of
- 24 that.
- 25 If I just take one project, the solar

1 project that we signed on right now. If that were

- 2 in service today with the Sunrise Powerlink, we
- 3 could over today's natural gas prices, save for
- 4 San Diego in 2006 alone perhaps as much as \$500
- 5 million. Putting that in perspective, that is a
- 6 significant fund if you look at the shear dollars,
- 7 yet we don't have that opportunity.
- 8 In the past, if I look over 20 years
- 9 ago, California was known for looking at different
- 10 technologies, looking at opportunities, reaching
- 11 out. The Southwest Powerlink in San Diego was
- 12 built to do exactly that in 1984. To find
- opportunities so that when opportunities arose, we
- 14 could capitalize on them.
- As a result of that, in the '80's, San
- 16 Diego had the highest retail rates in California.
- 17 By the early '90's, San Diego had among the lowest
- 18 retail rates because we had transmission that
- 19 provided us opportunities.
- 20 Now those opportunities have essentially
- 21 we have grown out of them. Twenty years ago, San
- 22 Diego's peak load was somewhere in the
- 23 neighborhood of 2,000 to 2,200 MWs. Today we are
- looking at figures that are over 4,000, and from
- 25 the standpoint if we actually ever had a hot

- 1 summer, could be 4,500 MWs.
- 2 The non-simultaneous import capability
- 3 into San Diego is 2,500 MWs which means we have to
- 4 rely on the older power plants in order to
- 5 maintain the integrity of the grid. If I look at
- 6 those older power plants, the South Bay facility
- 7 and the Encina facility, those were constructed
- 8 30, 40, 50, 52 years ago.
- 9 The heat rate coming out of South Bay 4,
- one of the newer units there, is 14,000 BTUs per
- 11 KWh. You look at that at a price right now of \$13
- 12 per million BTU on gas, you are talking about \$200
- 13 per MWh. That is astronomical.
- Now I also want to point out that it
- 15 really has played heavily on to what has happened
- in the RMR cost for San Diego. The last time I
- 17 was up here I mentioned the fact that four years
- 18 ago we were at 30 million for RMR, then it grew to
- 19 88 million, then 125 million, then 200 million.
- This year it is going to be over 200 million.
- 21 Even with the improvements we have made
- 22 with the Miguel Mission line, which saves us over
- \$50 million a year and the Palomar Plant going in
- 24 early next year. Even with those two additions,
- 25 our RMR costs for next year are still forecast to

- 1 be over \$200 million.
- The Sunrise Powerlink will mitigate a
- 3 very large percentage of that. That is just in
- 4 reliability cost mitigation. From the standpoint
- 5 in savings in energy that we could access will
- 6 more than pay for the project such as that.
- 7 Then I also look at it from the
- 8 standpoint of the accessibility to renewables. I
- 9 mentioned the last time I was here that San Diego
- 10 has signed virtually every contract that has been
- offered to us in San Diego for renewable
- 12 resources.
- We've had to go beyond San Diego region.
- 14 We have signed contracts now, which have taken us,
- as I mentioned last time, less than one percent
- just three years ago on renewables to somewhere in
- 17 the neighborhood of just less than six percent
- 18 today.
- 19 With what we have under contract, we
- 20 could be close to 16 percent renewables before or
- 21 by 2010, and what we are still trying to negotiate
- 22 could easily exceed that 20 percent target by
- 23 2010. The one thing that is going to hamper us is
- 24 the inability to get it to us without
- 25 transmission.

I can sit here for hours and talk about

- 2 the virtues of transmission, but I think I am
- 3 really preaching to the choir. The one thing I
- 4 need to look for, and I need to work with you on,
- 5 and I need for you to continue your leadership in
- 6 is to find ways to advance these opportunities
- 7 quickly. The sheer magnitude of dollars that are
- 8 sitting out there, the impact on our economy, it
- 9 is just overwhelming.
- 10 If we can find ways to permit this
- 11 transmission line in a twelve month window and
- 12 construct these facilities expeditiously as
- possible, that is years in advance of when these
- 14 benefits can be realized. We need to do
- everything in our power to find ways to do that.
- 16 Thank you.
- 17 PRESIDING MEMBER GEESMAN: Thank you for
- 18 your comments, Jim. I think that one of the
- 19 things that we can do going forward is to try and
- 20 keep a pretty sharp beacon focused on this project
- 21 and its progress or lack thereof through the
- 22 various regulatory processes that the state
- 23 administers. I think that one opportunity for
- 24 doing that is the joint meetings every quarter
- 25 that the Public Utilities Commission and the

1 Energy Commission have. I suspect that in terms

- of our staff, might benefit all of us if in
- 3 between those meetings, you guys made a formal
- 4 status report to the Energy Commission on the
- 5 progress of the five priority projects that we are
- 6 going to identify in this plan.
- 7 Too often, the institutional inertia
- 8 that seems to surround these agencies allows these
- 9 projects to fall off the track, and Commissioners
- 10 don't know when they have fallen off the track,
- and all of the sudden, the twelve month process
- 12 becomes an 18 month process or a 24 or a 36-month
- 13 process.
- 14 I think with respect to your project and
- 15 the others that we have identified as priorities,
- it is incumbent upon us to prevent that from
- 17 happening.
- 18 MR. AVERY: We will do everything in our
- 19 power to provide any input you require at any
- 20 time. Any updates I am more than happy to come
- 21 personally to do that.
- 22 PRESIDING MEMBER GEESMAN: Expect a lot
- of requests.
- MR. AVERY: Thank you.
- 25 COMMISSIONER BOYD: Jim, I want to

1 second the notion that you just laid out of a very

- 2 public progress I guess planned not only for your
- 3 projects but for all the projects that this staff
- 4 has recommended and that you have indicated we
- 5 follow very closely.
- I think that is an excellent idea, and
- 7 the more sunshine that we put on the issue, the
- 8 more we will correct the issue.
- 9 I want to, I guess, seek your permission
- 10 to sign you up as a permanent member of this
- 11 small, but growing chorus of people having heard
- 12 you today and again in the earlier testimony you
- 13 referenced about RMR, the chorus of people and
- 14 perhaps that chorus is led by Commissioner
- 15 Geesman. I'm not sure yet, who are quite
- 16 concerned about the lack of investment and
- infrastructure, and it is probably not just
- 18 limited to transmission, but that is what we are
- 19 about today. As I like to indicate, the choices
- 20 that have been made in the name of our society by
- 21 groups in the past to not make investment in
- insurance policies that would perhaps tide us over
- or carry us through some of the crisis that we are
- 24 beginning to identify, but it sounds like you are
- 25 an active member of the as I say, the small chorus

1 that sees that as a real issue that we need to

- 2 address, and I couldn't agree with you more.
- 3 Thanks for your testimony.
- 4 MR. AVERY: I've been known to sing off
- 5 key, but I will be happy to sing with you.
- 6 COMMISSIONER BOYD: I'm not sure how
- 7 good we are either.
- 8 MR. AVERY: Thank you.
- 9 PRESIDING MEMBER GEESMAN: Thank you.
- 10 Other comments?
- 11 MS. ALLMAN: Commissioners, thank you, I
- 12 am Ellen Allman with Caithness, and I just have a
- 13 couple of brief comments.
- I applaud the plan. There are great
- 15 recommendations there. It seems the focus is for
- 16 major transmission projects, corridors, permitting
- 17 and such. I just want to also maybe not forget
- 18 about the existing producers and developers when
- 19 it comes to the issue of how things are paid for
- 20 with regard to aging, infrastructure, and
- 21 congestion.
- There are developers out there or
- 23 producers, I should say, existing plants that are
- interested in repowers, incremental expansion, and
- in increments of 10 MWs in a 1,000 MW system

- 1 sometimes because they look at their system and
- 2 say, oh, geez, our transmitters are old and such,
- 3 let's upgrade the whole system, and we will put it
- 4 on the back of the producer.
- I am not saying that is right or wrong,
- 6 it makes it very difficult to maybe do incremental
- 7 expansions or repowers when they will have to pay
- 8 for a system upgrade that maybe should be done
- 9 anyway.
- The issue of congestion, again, new
- 11 transmission will help this, but making the
- 12 producers somehow compensate for congestion when
- we didn't sign up for that when we started the S04
- 14 contracts, we were supposed to pay up to the bus
- 15 bar and get paid at the bus bar.
- Now there's different things going on,
- 17 and I understand everybody is trying to figure
- 18 stuff out, but whether it is GMM's or
- 19 (indiscernible) or such, again, it seems that the
- 20 existing producers are bearing a burden that may
- 21 be unfair to them because of a lack of investment
- 22 in transmission and other items.
- 23 Again, I applaud the plan, just don't
- 24 forget there's big stuff going on out there.
- 25 There is a great project that I just heard about,

- 1 but also the smaller folks that are already
- 2 producing need some help too about the concept and
- 3 procedures of how new upgrades and such get paid
- 4 for. Thank you.
- 5 PRESIDING MEMBER GEESMAN: Thank you.
- 6 Other comments?
- 7 MR. KINOSIAN: I'm Robert Kinosian with
- 8 the Office of Ratepayer Advocates. I am sorry I
- 9 got here a little late, so I am assuming this is
- just a time for general comments on the plan?
- 11 PRESIDING MEMBER GEESMAN: Yes, it is.
- 12 MR. KINOSIAN: Okay, great. A few
- 13 things I just wanted to mention regarding the
- 14 Tehachapi phase, I think it is Phase 1 application
- that is at the PUC. Testimony has been submitted
- on that case. I believe that ORA was the only
- 17 party that submitted testimony.
- 18 We recommend constructing the line. We
- 19 did raise a couple of issues regarding the rate
- 20 making treatment Edison had proposed, and we are
- 21 working with Edison about settling those issues to
- avoid any need for hearings, just to be able to
- 23 expedite the whole process.
- Now a couple of comments directly on the
- 25 plan. Regarding the proposal to shift siting of

1 transmission lines to the Energy Commission, ORA

- 2 does not have a position supporting or opposing
- 3 that, except to point out that if the siting
- 4 authority is moved, we would like to have the same
- 5 opportunity we currently have to participate and
- 6 comment on applications for transmission lines,
- which would mean including things such as having,
- 8 like we currently do, reimbursable by the utility
- 9 or by the applicant costs for our consultants and
- 10 funding for staff to participate in proceedings
- 11 here. That is just one comment I'd like to make
- 12 on that.
- 13 The other is the proposal to use a
- 14 societal discount rate to evaluate transmission
- 15 lines. We do have a concern with that proposal.
- 16 There are a number of other resources, renewable
- 17 resources, co-generation which are also favored
- 18 resources. If we are going to use a societal
- 19 discount rate to evaluate transmission lines, it
- 20 raises the issue of using a societal discount rate
- 21 to evaluate those in trying to treat everything on
- 22 a fair basis.
- 23 At the Public Utilities Commission, it
- 24 has really been the standard to use the utilities
- 25 discount rate, the utilities weighted cost of

1 capital as a discount rate because that pretty

- 2 closes correlates to what rate payers actually pay
- 3 for cost of capital on their resources. At least
- 4 from a financing and economic standpoint, it makes
- 5 a pretty reasonable value to use in discounting
- future costs to reflect the time value of money.
- 7 PRESIDING MEMBER GEESMAN: Bob, let me
- 8 ask you on that one because I do think there is a
- 9 cultural difference between the two commissions on
- 10 that. In our Building and Appliance Standards for
- 11 thirty years, we have elected to utilize a social
- 12 discount rate in evaluating the cost effectiveness
- of those efficiency improvements rather than a
- 14 builders cost of capital. Do you have a problem
- 15 with that?
- MR. KINOSIAN: That might be a somewhat
- 17 different situation. From what you just described
- 18 to me, it sounds like you were saying you are
- 19 using the discount rate for the value to the owner
- 20 which might be different than the cost of the
- 21 builder actually providing something.
- 22 PRESIDING MEMBER GEESMAN: We think
- 23 there has been a systematic under investment in
- 24 efficiency measures by relying upon the builder to
- 25 make the financial calculation based on his cost

- 1 of capital.
- 2 MR. KINOSIAN: I'm not sure I can
- 3 address that specific point except to say that for
- 4 example, if the Public Utilities Commissioners
- 5 when we are evaluating those same sort of energy
- 6 efficiency programs, we again use the utilities
- 7 weighted cost of capital.
- 8 PRESIDING MEMBER GEESMAN: We have
- 9 registered our concerns about that, which is why I
- 10 say it is probably a cultural difference between
- 11 the two agencies.
- 12 MR. KINOSIAN: I would also point out
- 13 that the way things are done at the PUC -- once
- 14 again, I'm speaking for ORA, so don't make me
- 15 defend exactly how the PUC does things.
- 16 PRESIDING MEMBER GEESMAN: But they
- 17 adopt your position a lot of the time.
- 18 MR. KINOSIAN: I wish that were correct.
- 19 The PUC tries to on the economic analysis treat
- 20 everything comparably. Then when you see those
- 21 results, then you can factor in what are the
- 22 preferred resources, what is higher in the loading
- order, that sort of thing, so that the very clear
- view you can get of the actual cost differences
- 25 when you are evaluating costs is different and

- 1 comparing costs of different options.
- 2 Things that are preferred from a policy
- 3 standpoint, you know, that's when we apply the
- 4 policy overlay on top of it.
- 5 PRESIDING MEMBER GEESMAN: If I had felt
- 6 that there had been a systematic under investment
- 7 in efficiency and utility efficiency programs,
- 8 such as I believe your commission yesterday
- 9 determined that there had been, wouldn't one of
- 10 the ways of addressing that be to reflect that
- 11 concern in the discount rate used in evaluating
- 12 how much future investment there should be?
- 13 MR. KINOSIAN: That is definitely one
- 14 way that you would get results in your cost
- 15 effectiveness analyses to favor those preferred
- 16 resources that you believe there is under
- 17 investment in.
- I think the concern the PUC has
- 19 expressed in the past with that is that it sort of
- 20 masks exactly where the preference is being put
- into the process. Is 10 percent of the cost
- 22 savings here due to the discount rate, is 30
- 23 percent? One of the things that obviously the PUC
- 24 is very concerned about is what rates are going to
- 25 be charged to customers, so we want to get a

1 fairly clear view of what the actual cost to

- 2 customers will be.
- 3 Then once again, you know, for preferred
- 4 resources, after you have looked at what the costs
- 5 are and done some comparisons on exactly what the
- 6 costs will be and the impact on rates, then you
- 7 can look at what your preferred resources and make
- 8 your choices based on that with a very clear
- 9 understanding of what the actual costs are going
- 10 to be for each of the options.
- 11 PRESIDING MEMBER GEESMAN: I think one
- of the other areas where there is probably a
- 13 cultural difference between the two agencies, and
- 14 I would extend this to also with ORA and with my
- friends at TURN, you all seem to be blithely
- indifferent, if I can coin a phrase, towards the
- impact of fuel costs pass throughs. That all
- 18 falls into the category of stuff happens, and I
- 19 don't think you recognize how our systematic under
- 20 investment in infrastructure, which in fact the
- 21 regulatory agencies have to approve, causes an
- 22 increased reliance on that increasing volatile
- 23 fuel cost pass through.
- MR. KINOSIAN: On that standpoint, I
- 25 will stop even trying to guess at what the

```
1 Commission does and just speak for ORA.
```

- 2 PRESIDING MEMBER GEESMAN: Good.
- 3 MR. KINOSIAN: ORA has in the past had a
- 4 very strong history of supporting greater funding
- 5 for energy efficiency programs and renewables, and
- 6 this is definitely one aspect where I wish the PUC
- 7 had adopted more of ORA's recommendations.
- 8 I think ORA is definitely aware of the
- 9 concerns about fuel price volatility and
- 10 availability and the impacts on consumers from
- 11 that, and we definitely welcome increased efforts
- 12 to reduce the reliance on fossil fuels.
- 13 PRESIDING MEMBER GEESMAN: I certainly
- 14 appreciate that, and I share your view there. I
- 15 want to ask you about Tehachapi before you go on
- 16 because I am a little concerned that the draft
- 17 plan which was released September 8 speaks in
- 18 terms of approving that project as required by law
- 19 within its twelve month period of time. Certainly
- 20 you indicated your expectation that will be
- 21 expedited.
- 22 The publication date of the final CEQUA
- documents, though, as I understand it, have
- 24 slipped now to March of next year?
- MR. KINOSIAN: I'm sorry, that I am not

on top of. I can check on that and get back to

- 2 you, but I don't really don't know the status of
- 3 that.
- 4 PRESIDING MEMBER GEESMAN: I appreciate
- 5 that.
- 6 MR. KINOSIAN: I just wanted to make one
- 7 final point on the discount rate issue, and then
- 8 I'll be finished, is that one of the concerns we
- 9 have is that a societal discount rate is used for
- 10 transmission, then it really almost requires that
- 11 we apply that to other resources for consistency,
- 12 for other consistency standpoint, for example, for
- 13 renewables or energy efficiency. I would just
- 14 like to make sure that does happen rather than
- 15 resulting in one set of calculations for one type
- of resource and another set for another.
- 17 PRESIDING MEMBER GEESMAN: Fair enough.
- 18 MR. KINOSIAN: Thank you.
- 19 PRESIDING MEMBER GEESMAN: Thank you.
- 20 Other comments?
- 21 MS. BERGEN: Commissioners, I'm Jane
- 22 Bergen. In collaboration with my colleague, Jane
- 23 Turnbull, I'm here to speak to for the League of
- 24 Women Voters of California. As you know, our
- 25 interest focuses largely on the process of the

```
1 implementation of these proposals.
```

- 2 The Draft Report on Strategic
- 3 Transmission Investment Plan notes that in SB1565,
- 4 the legislature called for a blueprint that will
- 5 lead to an efficient and reliable bulk
- 6 transmission system for California.
- 7 The report clearly identifies the need
- 8 for a strategy and outlines the criteria for
- 9 decision making, greater reliability, reductions
- in costs, and fostering the state's renewable
- 11 portfolio standard.
- 12 The draft reports fails to clearly
- outline how the goals are to be achieved, and the
- 14 blueprint is not evident.
- 15 The need for an effective collaborative
- 16 process for planning our energy infrastructure is
- 17 clear. While the legislation grants the Energy
- 18 Commission the lead responsibility, there remains
- 19 some confusion regarding the specific roles and
- 20 the ordering of the responsibilities of the
- 21 different agencies and of the utilities.
- 22 PRESIDING MEMBER GEESMAN: I think that
- is an understatement.
- MS. BERGEN: We are trying to be careful
- and gentle here. Granted, the governor's proposal

1 for a State Department of Energy has muddied the

- 2 waters somewhat, although maybe that is off the
- 3 table for the moment at any rate.
- 4 However, the specific steps that need to
- 5 be taken can still be clarified and ordered.
- 6 Also, the particular competencies required to
- 7 carry out each step should be defined, and this is
- 8 something that came to the forefront in the
- 9 League's recently completed study of the state
- 10 utility system, the importance of the different
- 11 competencies involved among the different
- 12 agencies.
- 13 The League agrees that it is just common
- 14 sense to link transmission siting and permitting
- 15 with generating siting and permitting. However,
- 16 the technical understanding of the specifics of
- 17 systems operations and problems associated with
- 18 congestion, is a role for the CA ISO. The rate
- 19 setting responsibilities belong preferably with
- the CPUC.
- 21 If the utilities are going to be the
- investors, they need to be involved from the
- 23 beginning. We would like to see a flow chart that
- lays out the process.
- The assumption that the transmission of

- 1 electricity is a public good is certainly valid,
- 2 therefore, pro-active planning for infrastructure
- 3 development should be a requisite. California's
- 4 failure to recognize the importance of and the
- 5 need for land use planning is now having dire
- 6 consequences for many who live here.
- 7 When development of tens of thousands of
- 8 homes are being planned without adequate
- 9 consideration of the needs for water, power, or
- 10 other infrastructure elements, problems are
- inevitably. This makes a mockery of the concept
- of sustainable communities.
- The 2005 Federal Energy Bill calls for
- 14 the use of imminent domain in siting new
- transmission lines if needed. As Californians, we
- should be able to do some good long range land use
- 17 planning that would not call for this extreme
- 18 expedient.
- 19 The League has supported the statewide
- 20 corridor planning process since it was proposed.
- 21 We also urge the adoption of strategic land use
- 22 planning, which would include transmission
- 23 corridor designation, with the active involvement
- of relevant local and regional parties, including
- the public.

1 A further concern that is raised in the

- 2 draft report but touched upon rather cautiously is
- 3 the need for valid load forecasts, both supply and
- 4 demand projections. The League agrees that
- 5 realistic planning must be based on realistic
- 6 forecasts.
- The Energy Commission is working to put
- 8 together disaggregated statewide assessments of
- 9 both supply and demand for the decade. Ahead, we
- 10 believe that such assessments are essential if
- 11 transmission planning is to be carried out
- 12 effectively.
- 13 We understand that at least one utility
- 14 has been reluctant to support the development of
- 15 these forecasts, and we think that is unfortunate.
- 16 The League is pleased that this report
- 17 acknowledges the need for an assessment of
- 18 reliability concerns at a regional level. CA ISO
- 19 operations are managed in the context of control
- 20 areas or zones. The impacts of congestion are
- 21 assessed at a regional or a zonal level.
- While the economic implications of
- 23 congestion are nearly one billion dollars annual,
- the potential economic implication of power
- outages are far greater.

```
1 In rural areas of our state,
```

- 2 particularly the norther areas served by out-of-
- 3 state utilities, a fifteen minute outage is a
- 4 common occurrence, and the impact on life is
- 5 minimal.
- In our urban, high tech areas, any power
- 7 outage has significant economic and societal
- 8 impacts. We urge the Energy Commission and the
- 9 other state agencies to bring together parties in
- 10 the major demand centers of the state to consider
- 11 the implications of the increasing energy demand
- 12 and address growing reliability concerns in a pro-
- 13 active and creative way.
- 14 Thank you.
- 15 PRESIDING MEMBER GEESMAN: Thank you,
- 16 Ms. Bergen, and thank you to the League for your
- 17 repeated appearances in our process this year. I
- 18 really want to encourage you, though, to drop that
- 19 gentle and kinder stuff.
- 20 (Laughter.)
- 21 PRESIDING MEMBER GEESMAN: These issues
- 22 are squarely before the legislature now, and I
- 23 think it is important for the League and other
- 24 public spirited organizations to provide the
- legislature with the benefit of your perspective

and not allow the legislature to adjourn next year

- 2 before it has conclusively dealt with this.
- 3 This Commission and other state agencies
- 4 have populated the book shelves of Sacramento with
- 5 pounds and pounds and pounds of official reports
- 6 over the last several years, and yet we still seem
- 7 to fester in our jurisdictional ambiguities, so I
- 8 am hopeful that the League will be a vital voice
- 9 in that discussion next year, and that you will
- 10 hold all of our feet to the fire and demand that
- 11 these issues be resolved.
- 12 MS. BERGEN: With your permission, I'm
- 13 going to quote you to our board.
- 14 PRESIDING MEMBER GEESMAN: Please do.
- MS. BERGEN: Anyway, thank you.
- 16 PRESIDING MEMBER GEESMAN: Thank you.
- 17 COMMISSIONER BOYD: I want to add my,
- 18 again, second to what Commissioner Geesman has
- 19 said, and I want to particularly thank you folks
- 20 for your consistent call for addressing land use
- 21 planning. Hopefully as you look at the Draft 2005
- 22 Integrated Energy Policy Report or Energy Report
- for short, you will see that we try to embrace
- that call even more loudly, but it is real lonely
- up here.

1 As Commissioner Geesman has indicated,

- 2 we need more voices calling out for a complete
- 3 systems look at thing, not just bits and pieces,
- 4 and maybe the terrible misfortunes that are
- 5 besetting the Gulf Coast of late have awakened
- 6 some people to a lack of preparation, a lack of
- 7 investing in what I like to call the insurance of
- 8 for the future, and the lack of looking at the
- 9 whole system has maybe in the long run costing us
- 10 more than the short term investment would.
- 11 It is tough, as you know, even though
- the Capitol is a couple of blocks away, it seems
- 13 continents away or centuries away sometimes.
- 14 Anyway, we appreciate what you had to say, and we
- 15 look forward to hearing it more.
- 16 PRESIDING MEMBER GEESMAN: Other
- 17 comments? Les.
- 18 MR. GULIASI: Thank you. Les Guliasi
- 19 with Pacific Gas and Electric Company. Good
- 20 morning. I just wanted to just give you a very
- 21 brief sketch, and I emphasize the word "sketch" of
- some of the issues that we saw as being important.
- 23 We are going to elaborate on what I am about to
- 24 say in the comments we submit, but I thought I'd
- 25 just give you an indication of some of our

- 1 thoughts.
- The first thing is this no doubt is a
- 3 useful report, and I think it fits in well in the
- 4 overall context of the IEPR. I was a little bit
- 5 struck on first blush by how confining I found the
- 6 report to be.
- 7 Typically, the Energy Commission's
- 8 reports are more expansive, kind of they think in
- 9 a bigger picture way than what I found in this
- 10 report. I think perhaps there is good reason for
- 11 it. Here you focus mostly on projects
- 12 specifically, and I think the time horizon was a
- 13 little bit shorter than many of the reports that
- 14 you do.
- I think that serves as a useful piece of
- 16 the overall IEPR, but I was struck by its sort of
- 17 lack of big picture focus, and I will return to
- 18 that in a second.
- 19 Just on the issue of coordination among
- 20 the agencies, there is no doubt that the process
- 21 we have now is cumbersome, it is complex, and it
- 22 doesn't work very well. I am not going to talk
- 23 much today about the jurisdictional issue, I know
- 24 that issue has to play itself out over the course
- of the next year.

1 As we know, each agency, you, the Public

- 2 Utilities Commission through and investigation,
- 3 the CA ISO, each agency is looking at its
- 4 processes and has vowed to simplify things or
- 5 clarify the process and improve the process. I'm
- 6 hopeful that through these individual efforts,
- 7 each of the processes will be improved.
- 8 My fear is that while you each go about
- 9 your good work with good intentions, unless you
- 10 really coordinate among yourselves, you are not
- 11 going to solve the coordination problem. Again,
- we want to make sure that what you each put in
- 13 place is simpler, less complex, less cumbersome.
- 14 Certainly we don't want any more new steps
- involved or more duplication of steps.
- So, please, I guess my plea is that you
- 17 work closely with your sister agencies and in a
- 18 cooperative manner try to sketch out an overall
- 19 process recognizing each other's responsibilities
- 20 and streamline and create a clear more
- 21 comprehensive process.
- 22 PRESIDING MEMBER GEESMAN: I don't know
- 23 that we have been better coordinated than we have
- 24 been over the course of the last three years, and
- 25 I'm not certain that anyone would say that there's

1 been any material improvement over the course of

- those three years. So, run faster, tackle
- 3 harder --
- 4 MR. GULIASI: Try harder.
- 5 PRESIDING MEMBER GEESMAN: Come up with
- 6 something better, please, because --
- 7 MR. GULIASI: Certainly we will
- 8 participate in each of the forums, but, you know,
- 9 a lot of it rests with you, the decision makers
- 10 and the policy makers, and the ones who are in
- 11 charge of the three agencies. So, we will do our
- 12 part, and I think everybody is committed to making
- 13 a better process.
- 14 A lot of it rests in your hands, and I
- 15 hope you can exert the force that you have to make
- a better process, and we will do our part as well.
- 17 COMMISSIONER BOYD: Sometimes we feel
- 18 like we are using a blow torch on a glacier,
- 19 though, Les. I think we need a few more blow
- 20 torches.
- 21 MR. GULIASI: The global warming, we are
- 22 getting some help.
- 23 (Laughter.)
- 24 COMMISSIONER BOYD: We are trying that
- 25 one too.

1 MR. GULIASI: Back to the comment I made

- 2 about the Energy Commission's typical kind of
- 3 global perspective on things. There is a very
- 4 short section in the report about greater
- 5 coordination and participation in WECC. I think
- 6 that is vitally important. You, the Energy
- 7 Commission, can play a very important because of
- 8 the big picture you have on a statewide
- 9 perspective you have and the long range
- 10 perspective you have on these issues.
- 11 My encouragement to you is to increase
- 12 your participation in WECC and use that forum to
- do more than look within the boundaries of
- 14 California, but to think about planning on a
- 15 region-wide basis. I think that is something you
- 16 will see PG&E doing more of, that is greater
- 17 participation on a regional level and taking a
- 18 stronger leadership role.
- I have kind of question. I don't know
- 20 if it is best directed at you or the staff, but I
- 21 was somewhat perplexed by the recommendation for
- 22 disaggregated load forecasting and forecasting at
- a bus bar level.
- 24 Again, this is in the form of a
- 25 question. I don't fully understand where this is

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

leading or what the purpose is. I know in talking

- 2 to our transmission planners do analysis at the
- 3 bus bar level, and I understand that the
- 4 information that they compile that then goes to
- 5 the ISO stakeholder process embodies the
- 6 information or the analysis that is done at a very
- 7 disaggregated detailed level.
- 8 My fear is that all of the sudden the
- 9 Energy Commission will now want vast amount of new
- information data that would then be here, and I
- 11 don't know if you would know what to do with it or
- 12 if you have the expertise to handle all that data.
- 13 My fear is that this is sort of is
- 14 implying that the Energy Commission is somehow now
- 15 becoming a transmission planner, a statewide
- 16 transmission planner. Maybe my fear is unfounded,
- 17 but I think it stems from just a confusion or lack
- 18 of clarification about the intentions.
- 19 PRESIDING MEMBER GEESMAN: Let me try
- 20 and clarify. The ISO made that request of us in
- 21 the initial session that we had at the beginning
- of the current IEPR cycle. They asked that we
- 23 disaggregate our forecast ultimately to the bus
- 24 bar level to better assist them in their process.
- 25 Commissioner Boyd and I both directed

1 the staff to attempt to do so, and I would say

- 2 probably the most frustrating analytic shortcoming
- 3 in this cycle has been the fact that we simply
- 4 haven't had enough time or resource to do that.
- 5 We firmly hope to do that in the next cycle, but
- 6 the notion is to assist the ISO, as we have tried
- 7 to identify at the very beginning of this IEPR
- 8 cycle.
- 9 Our two primary client agencies for the
- 10 end products of our analyses are the CPUC and the
- 11 CA ISO, so in order to make our forecasting more
- 12 relevant to people that actually utilize it, we
- think the disaggregation is important.
- 14 Does that likely involve getting more
- data from the utilities? Probably. The ISO
- 16 appears to think that would be of value, and that
- 17 reliance on your disaggregated forecasting alone
- does not provide enough perspective on those
- 19 forecasts at a disaggregated level.
- 20 MR. GULIASI: Is this something that
- 21 might be taken up in the forms and instructions
- 22 for the next cycle?
- 23 PRESIDING MEMBER GEESMAN: I would
- 24 presume that it would. I would presume that it
- 25 would, but I can't tell you how much progress our

1 staff has made in thinking through what data would

- 2 actually be necessary. We do intend to go through
- 3 a rulemaking process for the next cycle in
- 4 determining data requirements, and I think this
- 5 will be a prominent aspect of it.
- 6 MR. GULIASI: I am sorry for
- 7 interrupting --
- 8 PRESIDING MEMBER GEESMAN: I think it
- 9 will be a prominent aspect of our forms and
- 10 instructions.
- 11 MR. GULIASI: Then will that rulemaking
- 12 take place next year in anticipation of the
- 13 following year?
- 14 PRESIDING MEMBER GEESMAN: If it
- doesn't, we are going to miss the '07 cycle.
- 16 MR. GULIASI: Okay, all right. Well,
- 17 thank you, we will participate in that process and
- 18 see how it unfolds.
- 19 The final remark I want to make is
- 20 related to what I just said a few minutes ago
- 21 about the value of the Energy Commission's role in
- 22 statewide and regional planning.
- 23 There is one thing I think that the
- 24 Energy Commission can certainly do. I think this
- 25 comment follows on the tail of your recommendation

1 to have a vigorous statewide stakeholder process,

- one that we support. That would be that the
- 3 Energy Commission's analytical abilities can be
- 4 put to good use by helping us develop scenarios.
- 5 You have a lot of information here about
- 6 location of renewable resources, for example, sort
- 7 of the economic issues and so forth. I think if
- 8 you spend some time having the staff work through
- 9 various scenarios, it would give the utilities and
- 10 others a better picture about where transmission
- investment might be needed.
- 12 The scenario analysis would be something
- that would be very valuable for your agency to
- 14 take responsibility for.
- 15 PRESIDING MEMBER GEESMAN: I think that
- is a good point. I think that could benefit quite
- 17 a bit by some focused input from both the
- 18 utilities and the CPUC and others as to what are
- 19 valuable scenarios that should be studied. In
- 20 order to make that process meaningful, you need a
- 21 pretty broad group of stakeholders to suggest what
- is likely to be relevant from a scenario
- 23 standpoint.
- 24 I don't think we did enough of that in
- 25 this '05 cycle, and I think that is an area that

- 1 should definitely be improved in the '07 cycle.
- 2 COMMISSIONER BOYD: I want to agree with
- 3 that, I think that is an excellent suggestion. As
- 4 one who is participating in the scenario exercise,
- 5 I want to tip to a different subject area, that
- 6 actually includes a former PG&E planner, I think
- 7 it is an excellent way to proceed, and I would
- 8 encourage us to have to rethink about going
- 9 through that process, probably in many areas here,
- 10 but certainly in this area for the next round of
- 11 IEPR work, so good point.
- MR. GULIASI: I'm glad that comment
- 13 resonated. We will provide some thoughts about
- 14 that subject in our written comments, and then we
- 15 will look forward to participating in that process
- 16 when it is right.
- 17 COMMISSIONER BOYD: It seems to drag
- 18 more information out of people than Commissioner
- 19 Geesman and I and staff have been able to do in
- 20 some of the workshops that we have here. They are
- 21 still awfully process procedural and formal
- looking workshops, and I think we could get a lot
- 23 more input if we change the techniques.
- MR. GULIASI: I've thought about that,
- 25 perhaps not all of the workshops have to be

1 commissioner-driven workshops or commissioner-

- 2 involved workshops. Some of these more
- 3 technical --
- 4 COMMISSIONER BOYD: Are we that
- 5 intimidating?
- 6 MR. GULIASI: No, I'm just thinking of
- 7 some of the more technical work can be done, you
- 8 know, with the technical staff, you know, from all
- 9 of the stakeholders led by the Energy Commission,
- 10 and perhaps then the product of that kind of
- 11 technical workshop can be brought to the
- 12 Commission for a committee workshop.
- 13 PRESIDING MEMBER GEESMAN: I think that
- 14 is a good point.
- MR. GULIASI: Those are the sketchy
- 16 remarks I have that we intend to address more
- 17 fully in written comments in a few weeks time.
- 18 PRESIDING MEMBER GEESMAN: Let me ask
- 19 you to add one to those. That is if you could in
- your written comments address the company's
- 21 posture regarding the Trans Bay Cable Project. My
- 22 perception had been up until I guess late August,
- 23 the company was supportive of the project, and
- 24 certainly our 2003 report identified significant
- 25 reliability concerns with San Francisco, the Trans

- 1 Bay Project isn't the only way to address those,
- 2 and the Jefferson Martin Project was identified in
- 3 our '03 report as an important part of addressing
- 4 those concerns, but we have been supportive of the
- 5 Trans Bay Cable Project, and I had perceived PG&E
- 6 as supportive up until late August. I don't know
- 7 if that has changed now that the ISO has approved
- 8 the project or not, but I'd ask you in your
- 9 written comments to try and provide some clarity
- 10 on that.
- 11 MR. GULIASI: Just to be clear on your
- 12 question. You are asking what if anything has
- 13 changed? Are you asking about for support for the
- 14 Trans Bay Project if that has changed?
- 15 PRESIDING MEMBER GEESMAN: Your position
- 16 going forward. I'm willing to just close my eyes
- 17 to the last 30 days, but I would like some written
- 18 indication about how the company feels about the
- 19 project going forward.
- 20 MR. GULIASI: Okay, well, I think we can
- 21 provide that. I think in essence, what you will
- find in the written remarks is the acknowledgement
- 23 that the independent system operator has made a
- 24 decision. Their Board decided, what was it two
- 25 weeks ago now, to support and approve the

1 proposal. Trans Bay is presumably going to be

- 2 built. They have a set of tasks to complete
- 3 obtaining permits before the construction begins
- 4 and so forth. We are assuming that they will be
- 5 able to succeed and obtain the permits that they
- 6 need and do the construction. I think you will
- 7 find an acknowledgement that is reality and they
- 8 should be allowed to proceed as the ISO has
- 9 decided.
- 10 We are concerned about reliability in
- 11 San Francisco. We are glad that Jefferson Martin
- is not a subject of this year's report, and things
- 13 are progressing. We are then hopeful that project
- 14 will continue to go on schedule so that we can
- 15 retire Hunter's Point and satisfy the community.
- 16 PRESIDING MEMBER GEESMAN: I hope you
- 17 would also make some gesture of your willingness
- 18 to facilitate the completion of the Trans Bay
- 19 Project as I believe you had up until late August.
- MR. GULIASI: We will do our part to
- 21 whatever needs to be interconnected, so, we will
- see how they proceed, and let's hope that San
- 23 Francisco gets the reliability it needs through
- 24 all the projects that are out there. We will do
- that, thank you.

```
1 PRESIDING MEMBER GEESMAN: Thanks, Les.
```

- 2 Other comments? Anyone on the telephone want to
- 3 comment? I'm not hearing any.
- 4 CONFERENCE COORDINATOR: This is the
- 5 Conference coordinator, we would like to ask a
- 6 question please, press star 1 on your touch tone
- 7 phone, star 1 to ask a question.
- 8 PRESIDING MEMBER GEESMAN: I'm not
- 9 hearing any.
- 10 CONFERENCE COORDINATOR: Our first
- 11 question comes from Mark Skowrownski. You may ask
- 12 your question.
- 13 MR. SKOWROWNSKI: Hello, this is Mark
- 14 Skowrownski from Solargenix.
- 15 PRESIDING MEMBER GEESMAN: Hello, Mark.
- MR. SKOWRONSKI: Basically, just a
- 17 general question with respect to the transmission
- 18 ranking cost report the IOU has put out and the
- 19 strategic (indiscernible) that PUC has just
- 20 submitted. How is that integrated in the sense
- 21 that we have clusters that removable generators
- are connecting to via the (indiscernible). How
- and to overall strategy transmission accomplished
- 24 in the sense that the utility doesn't really know
- 25 the company's acceptable renewables will be added

```
1 to the cluster? Who makes this estimate and how
```

- 2 is that impacted on the strategy transmission?
- 3 PRESIDING MEMBER GEESMAN: Anybody from
- 4 the staff want to address that. I can simply say,
- 5 Mark, the intent was to explore the system that
- 6 the State of Texas appears to have successful
- 7 pursued.
- 8 MR. SKOWROWNSKI: I'm not familiar with
- 9 that.
- 10 PRESIDING MEMBER GEESMAN: You've just
- 11 exhausted my familiarity with it, but I think I've
- 12 given you a hint as to where to go to find the
- answer to your question, and we will pursue it
- 14 with our staff as well.
- MR. SKOWROWNSKI: Okay, that's all I
- 16 have.
- 17 PRESIDING MEMBER GEESMAN: Thank you.
- 18 That's it. Anybody else in the audience care to
- 19 make a comment. Okay, thank you all very much. I
- look forward to receiving any written comments
- 21 that you may file.
- 22 (Whereupon, at 10:17 a.m., the workshop
- was adjourned.)
- 24 --000--

## CERTIFICATE OF REPORTER

I, Peter Petty, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor is any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 29th day of September, 2005.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345